NGO Capacity Profile

Dear NGO representatives,

This useful organizational development tool is designated to assist NGOs in assessing their capacity and formulating strategies for strengthening their organizations.

The *NGO Capacity Profile* reflects the commitment to using asset and capacity building approaches in your development efforts. It provides a guide for development workers and NGO stakeholders in strengthening the organization.

Use the *NGO Capacity Profile* participatively and appreciatively to identify the NGO's strengths/weakneses and help establish a vision of what an NGO can be. The profile provides you a visual picture of where the organization is and can help those working with the NGO (board members, staff, clients, and development workers) decide which functional areas need to be strengthened and how to go about to strengthen them.

The *NGO Capacity Profile* can:

- Assist your NGO staff in determining the types of tasks they might and should perform at an NGO.
- Help your NGO staff identify areas where their skills can be used to build the NGO's capacity.
- Be used as a training outline for those who are working with other NGOs in their primary or community outreach projects.
- Provide a picture of how a well-run NGO operates by looking at the "Indicators of an NGO with a High Level of Capacity."
- Suggest the NGO staff items that should be included in the organization's operating and/or strategic plan(s).
- Provide a mechanism to determine baseline data and indicators for monitoring and evaluation.
- Demonstrate to donors and potential donors the capabilities of your NGO.

QUESTIONS TO ASK ABOUT SERVICE DELIVERY	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with a High Level of Capacity
Programs	• Program development is largely donor driven.	• Programs are developed within an overall strategic plan.	 Constituents are recognized as partners and regularly involved in
To what extent do the NGO's programs reflect the real needs of the community or constituency it serves? Who is involved in designing, implementing, and monitoring	 The Founder(s) design, implement, and monitor program activities. Constituents are viewed by the 	• Constituents' role is usually as recipient. Certain influential members of the constituency may be consulted and/or invited to participate in some programming	 comprehensive program design, implementation, and evaluation. Lessons learned are information applied to future programming activities.
Program activities? How do NGO programs advocate for constituents as well as provide program services to them?	NGO as worthy but passive, beneficiaries of the services, not as potential partners.	discussions.Demand for the NGO's programs is increasing.	• Full-scale advocacy and lobbying functions are in place.
Is there a demand for expansion of the NGO's programs?	• The demand for the NGO's programs has not been determined.	• There is some awareness of the need for legislative and/or institutional changes and support for constituents.	 NGO strives for continuous quality improvement of programs. NGO's services are often requested by constituents.
Technical Sector Experience	• NGO has a limited track record in the sector and area of service		 NGO is able to adapt programs to changing needs of constituency and to
What are the technical strengths of the NGO's programs?	delivery but has some good ideas for meeting the needs of target constituencies.	contributing to sector growth.Improved targeting of clients	extend service delivery to additional constituencies.
Does the NGO have access to technical sector experience when required?		and redefined service/technical package.	• NGO is recognized for sector expertise and asked to consult on similar projects.
How well is the NGO performing technically in comparison with similar NGOs?		• NGO has ability to access additional sector expertise when required.	

Program Evaluation/Assessment	• Occasional program evaluations are conducted, usually at request	of evaluating its programs and is	• Measurable indicators of success and impact have been determined for each
What changes in people's lives occurred as a result of the NGO's	of donors.	exploring how to measure impact.	program goal.
programs?		• Program objectives may or may not be measurable; they may be	• Studies are done that provide baseline measures and this data is regularly
How is the NGO's impact and performance measured?	baseline measurements.	tangible or intangible.	confirmed and used.
What information has been gathered to verify that the NGO's programs are meeting the community's/client's	• Members of the NGO can recount stories of how individuals have been helped by the NGO's programs.	• The NGO can determine cost per client served.	• Monitoring and evaluation system are in place; conducted by staff on continuous basis.
needs?			 Cost-benefit data is maintained. Trends are analyzed and used in
How is the NGO performing in comparison with other NGOs?			decision making.
How cost effective are the benefits of the NGO's programs?			• NGO shares lessons learned and promising programming evaluation practices with other NGOs.

QUESTIONS TO ASK ABOUT GOVERNANCE	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with a high Level of Capacity
	• Board does not yet differentiate between oversight and management roles.	 Board membership is stable or improving. Board differentiates between board's role and that of NGO's management. 	• Board composition includes leaders in the field of the organization's mission as well as those capable of providing policy direction, fund-raising, public relations, and lobbying.
of the NGO's management? How does the board provide	• Board is not active in:	 Board is aware of 	• Board has mechanisms in place for obtaining appropriate input from constituency, for monitoring

fundraising leadership?	Influencing public	responsibilities to provide	organizational planning and functioning in
	opinion,	oversight.	relation to mission.
How does the board assist with public relations activities?	Influencing legislators, or	• Board is beginning to influence	• Board terms are defined. Procedures are
How often does the board meet?	raising funds for the NGO.	public opinion and/or legislators, fund-raise, and perform public relations activities.	in place for selecting and orienting new board members.
What is the expertise and experience of board members? How are board members selected?	 Board meetings are infrequent or irregular. 	• Board membership represents some community diversity.	
	• The NGO's constituency is not represented on board.		
	• Board members are founders or selected by founders.		
Does the NGO Mission Statement	 The vision/mission is generally understood by the NGO's founder(s). 	 The mission is clear to board and staff; strategies, goals, and objectives are based on the mission. 	• The mission is clear to board, staff, constituents, and interested parties outside the NGO.
accurately reflects its vision/mission?			
Was the vision/mission determined through a participatory process?	• Staff may perform functions that support the mission but there is no systematic design of job functions based on the mission.	• Operational planning is conducted by management and linked to vision/mission but without staff or constituents' input.	• Operation plans grows out of the mission and translate into a set of clear program objectives supported by a realistic budget.
	• There may be activities conducted by the members of the NGO that seem unrelated to the mission.	• Projects that do not relate to NGO's mission are sometimes undertaken to secure funding.	
	• Within the NGO there are one or a few dynamic individual(s) controlling most functions.	• Most decisions made by the board and management with some input from select staff.	• Board and management have clear understanding of their leadership roles and actively encourage new members to take on leadership roles.

	 Staff is routinely involved in direction and policy development and not just consulted on occasion.
	 Constituents are encouraged to become involved in leadership roles.

QUESTIONS TO ASK ABOUT MANAGEMENT	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with a High Level of Capacity
Information Management How does the NGO gather, disseminate, save, and retrieve	• No organized system(s) exist(s) for the collection, analysis, or dissemination of data in the NGO.	• A rudimentary electronic database system to manage information (MIS) is in place.	• MIS operational and data integrated into operational planning and decision-making.
client, program, and financial information? How is collected information used for planning and desigion making?	• Information is usually collected randomly and manually	• MIS is used primarily for word- processing and bookkeeping; some staff understand database capability.	provided through the system.
for planning and decision-making?		• There is no mechanism for integrating MIS-generated information into the NGO's planning process.	 MIS information is readily available to staff management and board. The NGO learns from MIS information and shares these learnings with stakeholders and other NGOs.
Planning Does the NGO have a long-term	• Planning is ad hoc with limited participation from staff and constituents.	• There may be some input from staff and constituents but they are not involved in decision-making.	• NGO's leadership conducts short-term strategic planning.
strategic plan? Does the NGO do short-term	• Decisions and plans are made without reference to the mission or	 Annual operating plans are developed and reviewed 	• The board decides on program priorities and the use of available

operational planning? How are staff and constituents involved in the planning process? Are all plans directed toward achievement of the NGO's mission? Communication How often does the staff meet? Do staff meetings have an agenda? Are minutes taken at staff meetings and available for future reference?	 the agreed-upon strategies to achieve the mission. Staff is responsible for plan implementation and clients are not involved in planning. No assessment of needed resources is included in planning. Meetings are irregular, dominated by interests of a few. There is no predetermined agenda, and meetings often do not reach concrete conclusions. Staff provides technical input only and is not involved in or informed of decisions. No systematic procedure for recording or storage of minutes of staff meetings. 	 throughout the year primarily by management but without connection to review of previous year or analysis of resource availability. Staff knows how to participate in meetings and is aware of how decisions are made. Mechanisms exist for vertical and horizontal communication. A meeting agenda and minute record keeping are standard operating procedures. 	 resources. Each NGO program has an annual operating plan that reflects the mission and is developed with staff and constituent input. There is a regular review of long-term plans based on previous achievements. Staff is increasingly able to shape the way they participate in decision making. Communications are open and transparent. Client and other stakeholder input is included at staff meetings when appropriate.
~	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with a High Level of Capacity
Personnel Management Does the organizational chart show the most significant units or	• Supervisors organize work. There is little understanding of the necessity to organize work beyond issuing directives.	Organizational chart exists to	 There is a formal mechanism in place for inter-team linkages and intra-team planning, coordination, and work review. Teams are self-directed in that they

functions of the NGO?		environment.	organize their own work around clear
Is work organized individually or teams?	• Focus is on individual achievement; there is little understanding of need (or what it means) to work as a team.	• Work plans are developed but not coordinated across positions, functions, or expertise.	understanding of the organization's mission and the team's role in achieving the mission.
Are job tasks and job descriptions consistent with the mission of the NGO?	 Hiring is based more on personal connections than 	 Staff is recognized as being able to make useful suggestions about how their own work should be 	• Volunteers and constituents are included as active participants in the NGO's work plan.
Is there a written employee manual?	applicant's job skills.	organized.	• All personnel systems are formalized
Is hiring a systematic, open process? Are salaries based on performance	• Some essential tasks are not carried out, because they are not assigned or because the tasks are	• Basic personnel administration systems exist but informal	and understood by staff, and staffs' opinions are part of policies and procedures.
and market value of the jobs?	 beyond the expertise of the staff. Salaries are not determined on the basis of the market value of the work done or performance of individuals. 	 employment practices persist. Salary and benefit reward system rewards staff according to job title, not work performed. 	 Written employment practices are used and reviewed so they support the NGO's mission, strategies, and policies. Hiring procedures are transparent.
		• Salaries are not necessarily competitive with those in market.	

QUESTIONS TO ASK ABOUT HUMAN RESOURCES	Indicators of NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with a High Level of Capacity
Staff Are staff motivated and committed to	and/or unpaid volunteers.	skills required and those of	• Skill areas are competently covered and the capacity exists to contract out for other skills as needed.
the mission of the NGO? Do staff have the skills and competencies required to support the	knowledge and skills to		 Inter-personal skills and group training are provided as needed.

achievement of the NGO's mission?	to achieve the NGO's mission.	available staff.	• Staff have opportunities to contribute to the organization to the fullest extent of
What are the training opportunities for staff to develop job related skills?	• Staff development opportunities are not yet available.	hoc, mostly when problems	their abilities.
Is staff assigned and promoted according to performance?	• No system in place for performance evaluation.	surface.	• Staff performance is done on a regular basis; evaluation criteria are understood by the staff.
			• Staff moral is high
Constituency/Clients Are constituents seen as part of the	• Links with constituency are weak.	 Well-defined community base and constituency. 	• Composition of board and staff represents gender, ethnic, and religious diversity of constituents.
human resources of the NGO?	• Staff and board are not representative of constituents on	• There is understanding and interest among some board	• Regular surveys of constituency needs
Does the composition of the board and staff represent constituency?	either the basis of ethnicity, gender, income, religious, or stakeholder interest.	members, management, and staff as to the value and need for representation of constituents, but	with results integrated into planning process.
Are constituents treated equally and fairly?		no policy in place.	• NGO welcomes and seeks out new constituents.
Is the NGO's constituency growing?		• NGO serves existing constituents but does not actively seek new constituents.	
Volunteers How do volunteers assist the NGO?	• No volunteers or small numbers of volunteer are randomly providing services.	• Volunteers are mobilized under specific programs/projects.	• High integration of volunteers with paid staff.
Do volunteers have structured tasks?	 NGO staff are unpaid 	• Management identifies the difference between staff and	• Volunteers are integrated into the planning and evaluation process of the
How are volunteers mobilized and	volunteers due to insufficient planning and fund-raising.	volunteer duties and activities.	organization.
trained?		• The number of volunteers involved with the NGO is	• Training programs are in place for volunteers.
Is volunteer help regular and consistent?		increasing.	 Recognize and thank volunteers for
			· Necognize and mank volumeers for

How are volunteers thanked for their		individual and collective achievements.
service?		

QUESTIONS TO ASK ABOUT FINANCIAL RESOURCES	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with High Capacity
Accounting	• Accounting tracks only increases and decreases in cash.	• A system of accounts including assets, liabilities, fund balance, revenues and expenses is	 Financial systems and reports provide reliable current information.
Is the accounting system automated? Do accounting records meet donor's and government financial reporting	• Financial procedures and reports are incomplete and difficult to understand.	developed and operational.	 Reports are always timely and trusted, and feed back into financial planning process.
requirements?		• Financial reports are usually timely but still incomplete & with	1
Are there procedures for reporting and recording in-kind contributions?	• Internal reconciliation of bank accounts with cash are done only when there appears to be a	errors & tend to present an optimistic vs. realistic picture.	 Internal monthly or quarterly reconciliation of bank statements and accounting records are done.
Has NGO ever had an audit?	problem.	• Internal reconciliation of cash is done more often.	• Independent audits or external financial
Does NGO do a cash reconciliation on a regular basis?	• The NGO has not yet undergone an external accounting review or audit.	 Independent audits / external financial reviews are rarely 	reviews are performed with regular and appropriate frequency.
How often are financial statements furnished to the NGO's board of directors?		conducted, usually to meet donor's requirements, but the NGO recognizes as desirable.	 The board of directors receives summary financial reports at every regular board meeting.
Budgeting	• Budgets are inadequate or if they do exist, are produced	 Budgets are developed for project activities, but are often 	 Budgets are integral part of project management and are adjusted to reflect
Does the NGO have a regular budget planning process?	because they are required by donors.	under- or overspent by > 20%.	project implementation results.
Do financial controls to prevent	 Using budgets as a management tool is not 	• The executive director and/or accountant are the only staff who know and understand budget	 Budgeting is integrated with annual operational planning process.

expenditures in excess of budget?	understood, and the reliability of the projections is questionable.	information and do not delegate responsibility.	• Project staff are responsible for preparation, justification, & management of
Are budgets constructed to facilitate			project budgets.
cost/benefit analysis?		• Donors do not get notice of	
Do budgets show actual costs when		budget adjustments.	• Donors are notified when budget adjustments are needed.
known?			

QUESTIONS TO ASK ABOUT FINANCIAL RESOURCES	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with High Capacity
Financial Management	• NGO meets its expenses but not in a timely manner.	• NGO meets its expenses in a timely manner.	• NGO is expanding its programs and projects, & pays the increased costs in a timely manner.
Are reliable cash flow projections in place to facilitate financial planning? Are payroll, petty cash, and basic supplies costs paid on time?	• Designated project funds and operating funds are not separated in the accounting system or in bank accounts.	• Accurate cash flow projections assist management in making cash management decisions.	 Adequate control exist to avoid cross- project financing.
Are restricted donor's funds placed in separate bank accounts? What internal controls are in place to	• Cash flow projections if done tend to be inaccurate.	• Account categories exist and project funds are separated, but some temporary project cross-financing may occur.	• The NGO uses an impressed petty cash fund to track small expenditures, requires two authorized signatures on checks, & a voucher system is in place to record inflows & outflows of cash.
prevent theft or misappropriation of cash and other assets? Are funds not needed currently invested to earn a return on the money?		• Funds are regularly deposited in a bank account for safekeeping.	• The value of insurance to protect assets is recognized & purchased when available and cost effective.
			• Cash not currently needed is prudently invested to earn interest.

Funding Base What are the existing sources of the	• Funds are solicited for one short-term project and only from one source.	• NGO's funding is from two or more sources with no one exceeding 60%.	• NGO has funding from three or more sources with no source exceeding 40%.
NGO's funding? What is the long-term plan for developing financial resources?	• Local fund-raising for any income is untried and/or unsuccessful.	• There is a developing awareness of local resource possibilities but few resources are	 A long-term funding plan exists that results in the NGO's self-sufficiency. All projects have funding plans and
What alternative sources of funding might be available for the NGO? What percent of costs are covered by	• Project funding is insufficient to meet plans or provide projected services.	 actually mobilized. Funding is available for short- term projects, and medium-term funding strategies exist within a 	 current funds meet project needs. Basic program delivery can continue even if there is a funding shortfall.
constituents? Does any one source provide more than 40% of the NGO's funding?	• Constituents are not seen as an income source.	 funding plan. NGO is beginning to develop constituent support. Fee-for-service and other cost recovery programs built into service 	• Constituent support is evident from their willingness to pay for some services as well as their utilization of the NGO's services.
		delivery process.	

QUESTIONS TO ASK ABOUT EXTERNAL RELATIONS	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with a High Level of Capacity
Public Relations	• NGO is little known outside of its direct collaborators.	• NGO is known in its own community, but does little to	• NGO has a clear image and message of mission, programs, accomplishments.
To what extent is the NGO known to the public?	• There is no clear image of the	promote its activities with the general public and government.	These are documented.
What materials does the NGO have that describe its mission, programs, and achievements?	NGO articulated and presented to the public.	• There is understanding that public relations is a function of NGOs but little understanding of	• NGO's work is well known to public and policy makers and it uses this to attract support when necessary.
achievements:	• There are no documents or prepared statements available		• A public relations plan is being

What use does the NGO make of mass media to disseminate information about itself and its achievements?	that provide information about the NGO.	how to implement public relations.The NGO has an annual report.	implemented.
Local Collaboration/Support How effective is the NGO in accessing local financial, human, and other	• NGO tends to view the private sector (businesses) as the "others," sometimes even with suspicion and distrust.	 Beginnings of support from community residents through volunteerism. 	• NGO's projects bring support from local agencies to assist project results and sustain those results.
resources? How does the NGO make an effort to engage community citizens in the NGO as	• It does not work in cooperation with the private sector to draw on human or	• NGO seeks technical assistance from some local private sector and government resources.	• Staff member serves as development officer and knows the local private and public sector donor opportunities.
volunteers or through individual gifts? How active is the NGO in seeking support, monetary, gifts-in-kind and volunteers from local businesses?	 other resources, technical expertise, or advocacy support. The NGO's programming has a limited relationship with local 	• NGO seeks support from service agencies in the private and public sectors.	 Private sector/NGO cooperation is the norm and the NGO is a full community partner. Private and public sector individuals
	citizens.		recruited to serve on board.
NGO Cooperation Does the NGO cooperate or partner with other local NGOs?	• Organization does not have experience working with other NGOs, local, national, or international.	• Organization is increasingly known and trusted by the NGO community but has little experience with collaboration.	• NGO plays leadership role in promoting coalitions on projects and in the sponsorship and participation in a formal association of NGOs.
Has the NGO established national linkages with other NGOs? Has the NGO established international	• NGO does not try to plan or deliver services in collaboration with other NGOs or see the value of partnering.	• NGO tries to plan services in collaboration wit other NGOs, but mostly on an ad hoc basis.	• NGO is fully integrated into NGO community that includes developing and supporting formal group advocacy mechanisms.
linkages with other NGOs or development groups?			

~	Indicators of an NGO with Limited Capacity	Indicators of an NGO with Growing Capacity	Indicators of an NGO with a High Level of Capacity
1	• Relationship with government is based on a "we-	• Occasional cooperation established with different groups	• NGO performs specific project or sectorial collaboration or contacts for
What is the relationship between the NGO and the local government?	they perception.	around specific areas of activity.	government.
What is the state of the relationship between the NGO and the national	• NGO has little planning with government working in same programming sectors or geographic area.	• Some understanding that the NGO can influence public policy but efforts in advocacy are ad hoc, short-term, an not sustainable.	• NGO provides input into policy process on issues related to its program areas and sectorial expertise.
	 NGO has little understanding of the advocacy or public policy role of the NGO. 		 Through public contact, NGO is seen as an advocate in its area of expertise.

As tangible indicators for an organization's effective functionality Five Silver Principles were also declared at the presentation. These principles are:

- Openness and transparency of the CSO activities,
 Description of the mission and standing order,
 Collegial style of management,
 Necessity for regular financial audits,

- 5. Publishing annual reports

Sources of reference:

USAID – NGO capacity Assessment Supporting Tool - 2000 USAID – Citizens Advocate Program 2002-2005 NGO sustainability index -2004- 2008 CIVICUS Civil Society Index February 2009 Peace Corps/Slovakia NGO Characteristics Assessment for Recommended Development (NGO CARD) 1996-1997